



## Burkina Faso's journey to UHC with P4H Network's support

**Universal Health Insurance Health Services Exemption** 2012 **Fee Mechanism** (UHI) (for pregnant women and children under 5) Burkina Faso requested P4H Network's assistance P4H Country Focal Person arrived 2013 Development partners Technical national share a policy brief on workshop conducted exemption fee mechanism **Health financing system** assessment conducted **Government adopts** 2014 draft law on UHI Out-of-pocket payments 36% POLITICAL TRANSITION Press conference of current health expenditure held with civil society organizations Technical workshop under age 5 health conducted services utilisation 1.7 National assembly in vists per person/year transition adopts UHI law Adoption of exemption \ fee policy under age 5 health Out-of-pocket payments 31.48% services utilisation 3.1 of current health expenditure 2017 vists per person/year Government adopts UHI Extension of benefits to implementation plan community services Standard operating procedures adopted by government **CNAMU** created by government 2019 Leadership for Universal Health **Adoption of the Health Financing** Coverage (L4UHC) programme **Strategy 2018-2030** 



CNAMU to manage exemption fee mechanism

First UHI

beneficiaries are

70 000 people

living in poverty

gathers senior decision makers

High level

advocacy with

president of

Burkina Faso

Collective

initiative

implemented

action



## Burkina Faso has made progress towards universal health coverage (UHC) with the P4H Network's support

Burkina Faso has made striking progress towards UHC in the last decade. Catastrophic health expenditure decreased from 4.7% to  $3.1\%^1$ ; out-of-pocket payments fell from 36% to  $31.48\%^2$  of current health expenditure; neonatal mortality rate (NMR) decreased from 29.95% to  $25.75\%^3$ , under-five mortality ratio (U5MR) from 121.5 to 84.99 per 1000 live births<sup>4</sup>, and maternal mortality ratio (MMR) from around  $360^5$  to  $320^6$  per 100 000 live births.

Burkina Faso's progress in these areas reflects actions taken starting in 2012, when the government was eager to implement universal health insurance (UHI). Dialogue among policy makers in interrelated sectors was suboptimal, discussing trade-offs was challenging and progress was slow. In March 2012, Burkina Faso's government requested the support of the P4H Network<sup>7</sup>, the global network for social health protection (SHP) and health financing (HF)<sup>8</sup>, whose coordination desk is based at the World Health Organization's (WHO) headquarters.

From 2012 to 2020, a P4H country focal person (P4H-CFP) was deployed to WHO's West Africa Intercountry Support Team as a regional HF policy adviser for UHC. With the P4H-CFP's support, WHO facilitated collaboration among Burkina Faso's Ministry of Health (MoH), Ministry of Public Services, Labor and Social Security and Ministry of Finance. Their joint work reflected evidence, international experiences, technical guidance and leadership skills sharing<sup>9</sup>. The support at policy level focused on the assessment of the country HF system and the development of a national HF strategy<sup>10</sup>.

During and after the political transition in 2015, WHO also facilitated institutional development for UHI by supporting adoption of laws and decrees<sup>11</sup>. The P4H Leadership for UHC (L4UHC) programme<sup>12</sup> simultaneously tackled adaptive challenges, with the L4UHC country team actively communicating about and advocating for UHC with the public, including the country's highest authorities<sup>13</sup>. Last but not least, WHO and the P4H-CFP carried out their advisory role to the government in the implementation of the fee exemption scheme benefiting pregnant woman and children under five that was launched in 2016<sup>14</sup>.

By 2020, high-level officials in Burkina Faso's administration had taken actions to improve their technical capacity and address SHP challenges: an estimated 100 people benefited from WHO support in-country<sup>15</sup>. The country had in place a HF strategy for UHC (2018-2030)<sup>16</sup>, a law on UHI and an effective exemption fee mechanism for pregnant woman and children under five. An estimated 18.6% of the population (some four million people)<sup>17</sup> now benefit from significant financial support in accessing health services, with more than 17 million free-of-charge health services delivered every year<sup>18</sup>.

The P4H Network's added value lay in its capacity to facilitate intersectoral stakeholders' dialogue for an extended period (eight years in this case). In its UHC journey, Burkina Faso has faced many additional challenges including security, climate change and pandemics. In this context, key factors of success include the permanency of policies and administration in-country, as well as the quality of interactions between high-level authorities, change agents and researchers. WHO has proved able to leverage support for this collaboration, relying on the P4H Network to provide personalized technical assistance, knowledge management services and support through the L4UHC programme.

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<sup>&</sup>lt;sup>1</sup> Proportion of population with large household expenditures on health as a share of total household expenditures or income (total health expenditure greater than or equal to 10% of ability to pay, calculated from total expenditure and food expenditure, adjusted for household size), in "Analyse des dépenses catastrophiques et de l'impact des paiements directs sur l'appauvrissement des ménages", Institut National de la Statistique et de la Démographie, Ministère des Finances, Burkina Faso, 2017. Second data point also reported in <a href="https://www.who.int/teams/health-systems-governance-and-financing/global-monitoring-report-on-financial-protection-in-health-2021">https://www.who.int/teams/health-systems-governance-and-financing/global-monitoring-report-on-financial-protection-in-health-2021</a>. Decrease between 2009 and 2014. Data from the 2018 national survey are currently being analysed with the support of WHO.

<sup>&</sup>lt;sup>2</sup> Between 2015 and 2016, i.e. after the introduction of the exemption fee mechanism for pregnant woman and children under five (cf. infra). Data from <a href="https://apps.who.int/nha/database/Select/Indicators/en">https://apps.who.int/nha/database/Select/Indicators/en</a>

<sup>&</sup>lt;sup>3</sup> https://www.who.int/data/gho/data/countries/country-details/GHO/burkina-faso?countryProfileId=c573d359-ef44-43e0-9d20-4c17ab6d68e9

<sup>&</sup>lt;sup>4</sup> Probability of dying by age five, idem

<sup>&</sup>lt;sup>5</sup> 385 in 2010 and 343 in 2015, <a href="https://cdn.who.int/media/docs/default-source/gho-documents/maternal-health-countries/maternal-health-bfa-en.pdf">https://cdn.who.int/media/docs/default-source/gho-documents/maternal-health-countries/maternal-health-bfa-en.pdf</a>

<sup>&</sup>lt;sup>6</sup> Between 2012 and the latest year available (2020 for NMR and for U5MR, and 2017 for MMR)

<sup>&</sup>lt;sup>7</sup> Requête de Monsieur le Ministre de la Fonction Publique, du Travail et de la Sécurité Sociale au Coordinateur de P4H datant du 26 mars 2012

<sup>8</sup> https://p4h.world/en

<sup>&</sup>lt;sup>9</sup> Cf. infographics

<sup>&</sup>lt;sup>10</sup> https://p4h.world/en/universal-object-collaboration/strategie-nationale-de-financement-de-la-sante-pour-la-couverture

<sup>&</sup>lt;sup>11</sup> https://p4h.world/en/universal-object-collaboration/regime-dassurance-maladie-universelle-ramu-au-burkina-faso

<sup>12</sup> https://l4uhc.world/

<sup>13</sup> https://p4h.world/en/node/8970

<sup>&</sup>lt;sup>14</sup> https://p4h.world/en/news/au-burkina-faso-des-mesures-de-gratuite-sont-decidees-en-conseil-des-ministres

<sup>&</sup>lt;sup>15</sup> Cf. mission report of HF policy adviser Western Africa, IST-WA, WHO/AFRO/UHC-LC/HFI 2012-2020, September 2020, p. 18

<sup>&</sup>lt;sup>16</sup> https://p4h.world/en/node/10842

<sup>&</sup>lt;sup>17</sup> In 2020, the estimated population was 21 million, including 3 million children under five who had free access to all health services and 1 million women who were eligible to give birth in the health system free of charge. In addition, more than 70 000 people living in poverty had a full benefit package covered under the UHI scheme entirely subsidized (https://p4h.world/en/news/assurance-maladie-universelle-au-burkina-faso-les-personnes-indigentes-dabord-2020).

<sup>&</sup>lt;sup>18</sup> 17 073 885 contacts to health services, information from Secretariat Technique CSU, MoH Burkina Faso, 2022